

## Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 OIC-04 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 USIA-15 TRSE-00 MBFR-03

SAJ-01 SS-15 NSC-10 DODE-00 EB-11 IO-13 ACDA-19 RSR-01

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R 181815Z JUL 73

FM USMISSION NATO

TO SECSTATE WASHDC 867

INFO ALL NATO CAPITALS 3143

USMISSION EC BRUSSELS

C O N F I D E N T I A L USNATO 3424

E.O. 11652: GDS, 12-31-79

TAGS: PFOR, NATO

SUBJECT: ATLANTIC RELATIONS: SYG LUNS' PROPOSED FRAMEWORK

REF: (A) STATE 138532, (B) USNATO 3408 (NOTAL)

SUMMARY. MOST DELEGATIONS WERE WITHOUT INSTRUCTIONS AT JULY 18 COUNCIL MEETING ON SYG LUNS' PROPOSED FRAMEWORK FOR DISCUSSION OF ATLANTIC RELATIONS. US AND TURKISH PERMREPS STATED THEIR AUTHORITIES' SUPPORT FOR FRAMEWORK, AS DID PORTUGUESE REP ON PERSONAL BASIS. IN REPLY TO NETHERLANDS PERMREP'S REQUEST FOR COMMENTS ON HIS DRAFT (USNATO 3071) TURKISH REP EXPRESSED ANKARA'S STRONG RESERVATIONS. BELGIAN PERMREP NOTED THAT EC-9 FONMINS WOULD DISCUSS SUBJECT JULY 23 AND IMPLIED THAT SOMETHING WOULD COME OUT OF THAT MEETING. END SUMMARY.

1. ALL DELEGATIONS EXCEPT US AND TURKEY WERE WITHOUT INSTRUCTIONS ON SYG'S PROPOSED FRAMEWORK. ON BASIS REF A, AMBASSADOR RUMSFELD ADVISED THAT WE COULD SUPPORT PROPOSED FRAMEWORK, AND TURKISH PERMREP (ERALP) MADE SIMILAR STATEMENT. SPEAKING AT SOME LENGTH ON PERSONAL BASIS, PORTUGUESE PERMREP  
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(NOGUEIRA) NOTED THAT PROPOSED CONCEPTUAL FRAMEWORK PLUS COPENHAGEN COMMUNIQUE, DUTCH PAPER AND COUNCIL'S MEETING WITH PRESIDENT NIXON IN SAN CLEMENTE PROVIDED BASIS FOR FURTHER DISCUSSION. HE SUPPORTED POSITION OF JOBERT IN

COPENHAGEN THAT IT IS GOOD ALLIANCE AND WE SHOULD KEEP IT AND STRESSED THAT FUNDAMENTAL BASIS OF ALLIANCE SHOULD REMAIN UNCHANGED. ON THIS ASSUMPTION, NOGUEIRA SAID HE THOUGHT LUNS' PROPOSED FRAMEWORK PROVIDED MODEST BUT REALISTIC BASIS FOR FURTHER WORK.

2. BELGIAN PERMREP (DE STAERCKE) SAID BELGIUM INTENDED CONTRIBUTE TO DISCUSSION FOLLOWING JULY 23 MEETING OF EC-9 FONMINS, WHICH HE SAID WOULD CONTRIBUTE TO MOVING PROJECT ALONG. NETHERLANDS PERMREP (SPIERENBURG) ADVISED THAT THE HAGUE WELCOMED LUNS' PROPOSED FRAMEWORK BUT DID NOT RPT NOT REGARD IT AS "EXHAUSTIVE." IN THIS CONNECTION, SPIERENBURG COMMENTED THAT THERE HAD BEEN NO REACTION TO DUTCH PAPER AND EXPRESSED PERSONAL DOUBT THAT MEETING OF EC-9 FONMINS WOULD ACCOMPLISH MUCH.

3. SYG LUNS SUGGESTED THAT SILENCE OF OTHER DELEGATIONS MIGHT BE TAKEN AS REPLY TO DUTCH PAPER. TURKISH PERMREP TOOK UP SPIERENBURG'S REQUEST AND PROVIDED ANKARA'S NEGATIVE REACTION TO DUTCH PAPER WHICH IN ANKARA'S VIEW: A) GIVES IMPRESSION OF SEEKING TO ESTABLISH PRINCIPLES FOR NEW WORLD ORDER RATHER THAN BASIS FOR RELATIONS AMONG ALLIES; B) LOOKS MORE TO RELATIONS BETWEEN ALLIES AND OUTSIDE WORLD RATHER THAN TO RELATIONS BETWEEN US AND EUROPE; C) CONTAINS CERTAIN GENERAL PRINCIPLES WHICH SEEM TO REFLECT IDEAS OF SUCH "UNOFFICIAL" ORGANIZATIONS AS WORLD PEACE COMMITTEE; D) APPEARS IN SOME WAYS TO ALTER OBJECTIVES OF ALLIANCE; E) "MOST QUESTIONABLE OF ALL," DIVIDES ALLIES INTO VARIOUS GROUPS AND TREATS THESE GROUPS DIFFERENTLY.

4. DE STAERCKE SUGGESTED THAT OTHER DELEGATIONS HAD DIFFICULTY COMMENTING ON DUTCH PAPER BECAUSE FOR TIME BEING IT WAS ONLY PAPER ON TABLE. DISCUSSION WOULD BE MORE FRUITFUL, HE SAID, WHEN OTHER PAPERS OR PROPOSALS WERE ON TABLE AND COMPARISONS BECAME POSSIBLE BETWEEN DUTCH PAPER AND ALTERNATIVES.

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5. ON INSTRUCTIONS, SPIERENBURG STRESSED THAT ANY DECLARATION ON ATLANTIC RELATIONS WOULD HAVE TO INCLUDE PRINCIPLE OF CONSULTATION. TAKING UP THIS POINT, DE STAERCKE AGREED AND COMPARED INCLUSION OF PRINCIPLE OF CONSULTATION TO CONFIRMATION OF ONE'S RELIGIOUS FAITH. HE ADDED, HOWEVER, THAT CONFIRMATION OF PRINCIPLE OF CONSULTATION WOULD TAKE ON NEW MEANING IN VIEW OF RECENT DEVELOPMENTS WHICH SEEMED TO RESTRICT CONSULTATIONS TO RELATIONS AMONG ADVERSARIES. IN DE STAERCKE'S VIEW, THIS DEVELOPMENT TENDED TO REDUCE AND MAKE LESS EFFICIENT CONSULTATIONS AMONG ALLIES, A PROCESS WHICH HE SAID HAD TO BE REVERSED.

6. COMMENT: COUNCIL WILL RETURN TO SUBJECT JULY 25,

AFTER JULY 23 MEETING OF EC FONMINS, WHICH WILL  
PRESUMABLY LEAD TO SOME CONTRIBUTION FROM THE NINE.  
RUMSFELD

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